

**SUBMITTAL TO THE BOARD OF SUPERVISORS  
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA**



**ITEM:** 19.5  
(ID # 17830)

**MEETING DATE:**  
Tuesday, December 07, 2021

**FROM :** EXECUTIVE OFFICE:

**SUBJECT:** EXECUTIVE OFFICE TECHNICAL COMMITTEE: Redistricting Public Hearing No. 6. All Districts. [\$0]

**RECOMMENDED MOTION:** That the Board of Supervisors:

1. Receive and file the attached public testimony package containing all public and Advisory Redistricting Commission comments received through December 1, 2021;
2. Open the public hearing and receive public testimony on ARC prioritized maps labeled EOTC Maps Fv5, Hv7.2, and Community Map 1.4;
3. Receive public testimony on EOTC alternative Map Hv7.3;
4. After receipt of public testimony, close the public hearing, and select one map for approval; and
5. Direct the EOTC to prepare the implementing resolution and return to the Board on December 14, 2021 for final map adoption.

**ACTION:Policy**

Jeff Van Wageningen, County Executive Officer 12/2/2021

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**MINUTES OF THE BOARD OF SUPERVISORS**

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<b>FINANCIAL DATA</b>	<b>Current Fiscal Year:</b>	<b>Next Fiscal Year:</b>	<b>Total Cost:</b>	<b>Ongoing Cost</b>
<b>COST</b>	\$ 0	\$ 0	\$ 0	\$ 0
<b>NET COUNTY COST</b>	\$ 0	\$ 0	\$ 0	\$ 0
<b>SOURCE OF FUNDS:</b> N/A			<b>Budget Adjustment:</b> No	
			<b>For Fiscal Year:</b> 21/22	

**C.E.O. RECOMMENDATION:** Approve

**BACKGROUND:**

**Summary**

Every ten years, after the federal census, district boundaries for federal, state, and local elected offices are redrawn to reflect new population data and shifting populations to ensure equal voter representation to the extent possible. This process is called redistricting.

Under State law, the Board of Supervisors may establish, by resolution, ordinance or charter amendment, an independent redistricting commission, a hybrid redistricting commission, or an advisory redistricting commission composed of residents of the County to complete the redistricting of the five County Supervisorial districts.

Elections Code 23002 applies to Advisory Redistricting Commissions. It states in relevant part, “(b) Notwithstanding any other law, the local jurisdiction may prescribe the manner in which members are appointed to the commission; (c) A person who is an elected official of the local jurisdiction, or a family member, staff member, or paid campaign staff of an elected official of the local jurisdiction shall not be appointed to serve on the commission; (d) A local jurisdiction may impose additional requirements or restrictions on the commission, members of the commission, or applicants to the commission in excess of those prescribed by this section.”

On November 17, 2020 (Agenda Item 3.3), the Riverside County Board of Supervisors established the 2021 Advisory Redistricting Commission by resolution, which is the existing Planning Commission for the County of Riverside and is a Brown Act body of five members selected by the Board of Supervisors. Each Planning Commissioner is a resident of the County, with one Planning Commissioner representing each Supervisorial District. The Planning Commission receives support through the County of Riverside Planning Department and regularly meets on the first and third Wednesdays of each month.

The 2021 Advisory Redistricting Commission (ARC) receives direct support through a Technical Committee established by the County Executive Office (EOTC), which is comprised of staff from the Executive Office, County Counsel, Riverside County Information Technology Department, Registrar of Voters, and Transportation Land Management Agency, as well as the five Chiefs of Staff for each Supervisorial District. Both the ARC and the EOTC have been committed to ensuring as much public participation as possible in the Redistricting process and ensuring that

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the final Board recommended map(s) will accurately and fairly represent the residents of Riverside County pursuant to applicable laws.

In prior census years, data collection was complete by July of the census year. However, due to challenges in collecting data posed by the COVID-19 pandemic, the Census Bureau extended data collection to October 2020. In addition, during prior census and redistricting cycles, the Census Bureau released data to the states for distribution to local governments by April of the year following the census. This year, the Redistricting Data was forecasted for release to states by September 2021, nearly five months later than prior redistricting cycles. The significant delays on the release of data by both the federal and state governments have created a very tight timeline for local jurisdictions to complete the redistricting process, which by law must be complete by no later than December 15, 2021, to allow for those districts to be ready for use in the June 7, 2022 primary election.

The EOTC has attended several ARC meetings since the ARC was established by the Board. During these meetings, the EOTC has provided updates, presented draft maps, and gathered feedback from both the ARC and the public.

At the October 6<sup>th</sup> ARC meeting, the EOTC presented four draft maps, labeled EOTC A, B, C and D, and received comments from the public and the ARC. At that time, the ARC was made aware that draft maps EOTC A, B, C and D did not include the California's adjusted U.S. Census Data for breakdown of voting age population data by ethnicity, the Citizen Voting Age Population (CVAP) data, and prisoner population, as this information was not available for analysis at the time of the creation of those maps.

On October 14<sup>th</sup> the EOTC created three additional draft maps, EOTC E, F, and G. The EOTC updated the original maps A, B, C, and D and the additional maps E, F, and G to include the California's adjusted U.S. Census Data for breakdown of voting age population data by ethnicity, the CVAP data, and prisoners population data.

On October 19<sup>th</sup>, the EOTC presented draft EOTC maps A through G as well as several maps submitted by the public to the Board of Supervisors at a public hearing. At the conclusion of the public hearing, the Board of Supervisors directed the EOTC to do the following:

1. No longer consider draft EOTC Maps A through D;
2. Deem draft EOTC Maps E through G as Board Drawn and bring them forward to the ARC on November 3<sup>rd</sup> for review and consideration for the purpose of providing recommendations to the Board of Supervisors for a November 9<sup>th</sup> public hearing;
3. Direct the EOTC to apply CVAP data to the draft maps submitted by the Inland Empire Redistricting Hub, Debbie Walsh, and Jerry Sincich and bring them forward to the ARC

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on November 3<sup>rd</sup> for review and consideration for the purpose of providing recommendations to the Board of Supervisors for the November 9<sup>th</sup> public hearing;

4. Draft an additional map (EOTC H) to include Temecula, Murrieta, Wildomar, Lake Elsinore, Temescal Valley, Wine Country, and French Valley into one District for consideration by the ARC;
5. Request that any draft maps from the public or EOTC be submitted to the EOTC by 5pm on November 1<sup>st</sup>;
6. Direct the EOTC to hire an external consultant to conduct an assessment of racially polarized voting in the county as an additional measure to assist in determining compliance with Section 2 of the Voting Rights Act; and
7. Schedule a 5<sup>th</sup> public hearing for the November 16<sup>th</sup> Board of Supervisors meeting.

After the October 19<sup>th</sup> public hearing, the EOTC drafted additional maps, draft EOTC Maps H, I, and J. Additionally, slight boundary revisions were made to draft EOTC Maps F and G. The revisions did not substantially impact the population numbers for those draft maps.

On November 3<sup>rd</sup>, the EOTC presented EOTC maps E, F, G, H, I, and J, and Community Maps 1.0, 1.1, 1.2, 3.0, 3.1, 3.2, 4.0, 4.1, 4.2, 4.3, 4.4, 4.5, 4.6, 5.0, 5.1, and 6.0 to the ARC for the purpose of providing recommendations to the Board of Supervisors. After receipt of public comment and subsequent deliberation, the ARC voted to send EOTC Maps F, G, H, I, and Community Map 1.2 submitted by the IE Redistricting Hub, to the Board of Supervisors for further discussion and consideration at the November 9<sup>th</sup> Public Hearing.

On November 9<sup>th</sup>, the Board of Supervisors held a public hearing to receive public testimony on the remaining maps. During the public hearing, the Brown and Black Alliance presented a revised version of a previously submitted map which the Board agreed to reconsider as Community Map 6.1. At the conclusion of the public hearing, the Board of Supervisors directed the EOTC to do the following:

1. Make revisions to existing maps that would attempt to keep the San Gorgonio Pass together, keep Moreno Valley and Perris together, keep Woodcrest and Good Hope together, do clean-up work for the Temescal Valley area, and to continue work adjusting the lines on existing maps;
2. Conduct a Racially Polarized Voting analysis on EOTC Fv5, Gv2, Hv7.1, Iv2, Community Maps 1.3 and 6.1, and conduct the analysis on any revisions to existing maps described by the Board of Supervisors;
3. Update the Board at the November 16<sup>th</sup> public hearing on the analysis; and
4. Schedule an additional public hearing on December 7<sup>th</sup>.

On November 16<sup>th</sup>, the Board of Supervisors held a public hearing to receive public testimony on EOTC Draft Maps Fv5, Gv2, Hv7.1, Iv2, and Community Maps 1.3 and 6.1. After receiving public testimony, the Board discussed revising Community Map 1.3 to address concerns expressed by the public regarding splitting of the San Gorgonio Pass. At the conclusion of the

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public hearing, the Board directed the EOTC to move EOTC Maps Fv5, Hv7.1, and Community Map 1.3, as revised, to the ARC for consideration at the December 1, 2021 meeting.

The final ARC meeting was held on December 1<sup>st</sup>. After receipt of public comment and subsequent deliberation, the ARC prioritized the draft maps for consideration by the Board for the final public hearing on December 7, 2021. The ARC prioritized the remaining draft maps as follows:

1. EOTC Map Hv7.2
2. EOTC Map Fv5
3. Community Map 1.4

During the ARC meeting there was a substantial number of public and commissioner comments regarding the Greater Lake Matthews area including Gavilan Hills as represented in EOTC Map Hv7.2. Because of these comments and to keep this community of interest together, to the extent practicable without impacting Census Designated Places (CDP), the EOTC analyzed this area and has prepared for the Board's consideration an alternate map labeled EOTC Alternate Map Hv7.3.

Detailed versions of the maps for Board consideration can be found at the following link:  
<https://storymaps.arcgis.com/stories/89e5352b6b9c4a3386944fb0caa0c5e9>

**Impact on Residents and Businesses**

The County's redistricting efforts will have a direct impact on the residents and businesses of Riverside County as the results will maintain a proportionate number of voters between supervisorial districts and will determine representation at the County level.

**ATTACHMENTS:**

- A. Public Testimony Package as of 12/01/21 – Email
- B. Public Testimony Package as of 12/01/21 – Survey
- C. ARC Prioritized Redistricting Draft Maps – EOTC Fv5, Hv7.2, and Community Map 1.4
- D. ARC Prioritized Draft Map Analysis Comparison
- E. EOTC Alternative Draft Map Hv7.3
- F. EOTC Alternative Draft Map Hv7.3 Analysis Comparison
- G. ARC Comment Summary
- H. Executive Summary of Reports Assessing Racially Polarized Voting in Riverside County and the Ability of the Latino Community to Elect Candidates of its Choice in Proposed Draft Maps

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Gregory F. Priamos, Director County Counsel

12/2/2021