

**2023-2024 Riverside County Civil Grand Jury  
Legal Compliance Report  
May 20, 2024**

**SUMMARY**

The purpose for this report is to inform the public whether Riverside County’s governing bodies and elected officials replied to 2022-2023 Riverside County Civil Grand Jury reports as mandated by California law. Responses to grand jury reports must conform to options outlined in California Penal Codes §933 and §933.05. There are two general legal requirements: (1) a time frame requirement and (2) response options to grand jury report findings and recommendations.

The 2022-2023 Riverside County Civil Grand Jury generated three reports: (1) a hospital emergency department delays report, (2) a county vendor management report, and (3) a suicide prevention report.

- The Riverside County Board of Supervisors (Board) responded to two out of three grand jury reports within the time frame established by California Penal Code §933. The Board responded to all grand jury report findings and recommendations as prescribed by California Penal Code §933.05.
- The newly elected Riverside County Auditor-Controller did not respond to the vendor management grand jury report within the required 60-day time frame prescribed by California Penal Code §933. However, the Auditor-Controller did eventually respond to grand jury findings and recommendation as required by California Penal Codes §933.05.
- The Superintendent of the Riverside County Office of Education responded to the suicide report within the 60-day time frame prescribed by law. The Superintendent responded to the grand jury suicide report findings and recommendations as required by California Penal Codes §933.05.

**Background**

Riverside County’s Civil Grand Jury investigates citizen complaints, county and city departments, agencies, special districts, and school districts within its county. When appropriate, the civil grand jury releases reports to the public.

During its 2022-2023 term, the Riverside County Civil Grand Jury submitted three reports requiring responses by Riverside County governing bodies and elected officials. The three reports were as follows:

1. “You Call 9-1-1: Then What? Riverside County hospital emergency department delays may impact your care” (*sic*)
2. “County of Riverside Risk Associated with the Lack of Vendor Management”

3. “Suicide: A Tragedy Affecting All of Us – Riverside County Data & Local Resources”

**Time Limit Requirement**

According to California Penal Code §933,<sup>1</sup> governing bodies have 90 days to respond to grand jury reports. Elected officials have 60 days to respond to grand jury reports. Both governing bodies and elected officials must submit their written responses to grand jury report findings and recommendations to their county’s presiding judge.

**Written Response Requirements**

According to California Penal Code §933.05,<sup>2</sup> governing bodies and elected officials have the following response options to grand jury findings and recommendations:

<b>Grand Jury Findings</b>
The respondent agrees with the finding.
The respondent disagrees partially with the finding with reasons.
The respondent disagrees wholly with the finding with reasons.
<b>Grand Jury Recommendations</b>
The recommendation has been implemented with implementation summary.
The recommendation has not yet been implemented, but will be, with time frame. *
The recommendation requires further analysis with scope, parameters, and time frame. *
The recommendation is not warranted or is not reasonable with explanation.

\* The time frame shall not exceed six months from the date of publication of the grand jury report.

**METHODOLOGY**

The 2023-2024 Riverside County Civil Grand Jury restricted this investigation to the responses to the 2022-2023 Riverside County Civil Grand Jury reports for compliance with California Penal Codes §933 and §933.05.

The following documents were reviewed for this report:

1. 2022-2023 Riverside County Civil Grand Jury Reports
2. Riverside County Board of Supervisor Board Meeting Agendas
3. Statements of Proceedings of the Board of Supervisors (i.e., Board Minutes)
4. Letters from the Riverside County Auditor-Controller and Superintendent of the Riverside County Office of Education

<sup>1</sup> California Legislative Information, Penal Code §933 (2003) is accessible at the following URL: [https://leginfo.ca.gov/faces/codes\\_displaySection.xhtml?sectionNum=933.&lawCode=PEN](https://leginfo.ca.gov/faces/codes_displaySection.xhtml?sectionNum=933.&lawCode=PEN). Accessed on April 15, 2024.

<sup>2</sup> California Legislative Information, Penal Code §933.05 (1997) is accessible at the following URL: [https://leginfo.ca.gov/faces/codes\\_displaySection.xhtml?sectionNum=933.05.&lawCode=PEN](https://leginfo.ca.gov/faces/codes_displaySection.xhtml?sectionNum=933.05.&lawCode=PEN). Accessed on April 15, 2024.

5. California Penal Code §933
6. California Penal Code §933.05

## FINDINGS

**Grand Jury Report 1:** “You Call 9-1-1: Then What? Riverside County hospital emergency department delays may impact your care”<sup>3</sup> (*sic*)

**Finding 1:** Riverside County Board of Supervisors (Board) responded to the 9-1-1 grand jury report within the 90 day time frame established by law. The Board also responded to grand jury report findings and recommendations as prescribed by law.

This finding is based on the following information:

- Report Issued Date: April 20, 2023
- Public Release Date: April 25, 2023
- Required Response Due Date: July 25, 2023
- Response Approval Date: July 18, 2023<sup>4</sup>
- Legally Required Responder
  - Riverside County Board of Supervisors
- See Appendix 1 for a summary of the responses to grand jury report findings and recommendations.
- Detailed responses to the grand jury’s report findings and recommendations are accessible to the public via the URL in reference 4 below.

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**Grand Jury Report 2:** “County of Riverside Risk Associated with the Lack of Vendor Management”<sup>5</sup>

**Finding 2:** The Board responded to the grand jury vendor management report within the time frame set in California Penal Code §933. The Board also responded to the grand jury vendor management report findings and recommendations as prescribed by California Penal Code §933.05.

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<sup>3</sup> Riverside County Civil Grand Jury, “You Call 9-1-1: Then What? Riverside County hospital emergency department delays may impact your care.” April 20, 2023. URL is located at [https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/You\\_Call\\_9-1-1\\_Final\\_Report\\_9-11-2023.pdf](https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/You_Call_9-1-1_Final_Report_9-11-2023.pdf). Accessed April 15, 2024.

<sup>4</sup> Riverside County Board of Supervisors, Board Agenda Item 3.4, July 18, 2023. URL is located at [https://media.rivcocob.org/proceeds/2023/p2023\\_07\\_18.htm](https://media.rivcocob.org/proceeds/2023/p2023_07_18.htm). Accessed April 15, 2024.

<sup>5</sup> Riverside County Civil Grand Jury, “County of Riverside Risk Associated with the Lack of Vendor Management.” May 10, 2023. URL is located at [https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/County%20of%20Riverside%20Risk%20Associated%20with%20the%20Lack%20of%20Vendor%20Management%205-4-23\\_1.pdf](https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/County%20of%20Riverside%20Risk%20Associated%20with%20the%20Lack%20of%20Vendor%20Management%205-4-23_1.pdf). Accessed April 15, 2024.



**Finding 3:** Riverside County Auditor-Controller (AC) did not respond to the grand jury vendor management report within 60 days as required by California Penal Code §933. However, the AC did eventually respond to the vendor management report, but responses were 56 days late.<sup>6</sup> The AC's responses to the grand jury vendor management report findings and recommendations were within the options prescribed by California Penal Code §933.05.

These findings are based on the following information:

- Report Issued: May 10, 2023
- Public Release Date: May 15, 2023
- Required Response Due Date: August 15, 2023
- Response Approval Dates: August 1, 2023<sup>7</sup> and September 19, 2023<sup>8</sup>
- Legally Required Responders
  - Riverside County Board of Supervisors
  - Riverside County Auditor-Controller
- See Appendix 2 for a summary of the responses to grand jury report findings and recommendations.
- Detailed responses to grand jury report findings and recommendations are accessible to the public via the URL in references 7 and 8 below.

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### **Grand Jury Report 3: “Suicide: A Tragedy Affecting All of Us – Riverside County Data & Local Resources”<sup>9</sup>**

**Finding 4:** The Board responded to the grand jury suicide report four days late.<sup>10</sup> The Board responded to the grand jury suicide report findings and recommendations within the options prescribed by California Penal Code §933.05.

**Finding 5:** Riverside County Office of Education (RCOE) responded to the grand jury suicide report within the 60 day time frame set in California Penal Code §933. RCOE

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<sup>6</sup> The newly elected Riverside County Auditor-Controller responded to the vendor management report on September 19, 2023. His response due date was July 25, 2023. There is 56 days between those two dates.

<sup>7</sup> Riverside County Board of Supervisors, Board Agenda Item 3.78, August 1, 2023. URL is located at [https://media.rivcocob.org/proceeds/2023/p2023\\_08\\_01.htm](https://media.rivcocob.org/proceeds/2023/p2023_08_01.htm). Accessed April 15, 2024.

<sup>8</sup> Riverside County Auditor-Controller, Letter to Riverside County’s Presiding Judge, Honorable Judith C. Clark, September 19, 2023. URL is located at [https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/Response\\_Vendor\\_Mng\\_ACO\\_Report.pdf](https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/Response_Vendor_Mng_ACO_Report.pdf) Accessed April 15, 2024.

<sup>9</sup> Riverside County Civil Grand Jury, “Suicide: A Tragedy Affecting All of Us – Riverside County Data & Local Resources” June 26, 2023. URL is located at <https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/Suicide%20Report%20Committee%203%206-26-2023.pdf>. Accessed April 15, 2024.

<sup>10</sup> According to California Penal Code §933, Riverside County Board of Supervisors was required to respond to the grand jury suicide report by September 29, 2023. The Board responded to the suicide report on October 3, 2023, which was four days late.

responded to grand jury suicide report findings and recommendations as prescribed by California Penal Code §933.05.

These findings are based on the following information:

- Report Issued: June 26, 2023
- Public Release Date: June 29, 2023
- Required Response Due Date: September 29, 2023
- Response Approval Dates: August 17, 2023<sup>11</sup> and October 3, 2023<sup>12</sup>
- Legally Required Responders
  - Riverside County Board of Supervisors
  - Riverside County Office of Education
- See Appendix 3 for a summary of the responses to grand jury report findings and recommendations.
- Detailed responses to grand jury report findings and recommendations are accessible to the public via the URL in references 11 and 12 below.

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### **Legally Required Respondents to this Compliance Report**

None

### **Courtesy Compliance Report Distribution**

As a courtesy, this “Legal Compliance Report” will be sent to the following:

- Board of Supervisors
- County Executive Officer
- Riverside County Auditor-Controller
- Superintendent of Riverside County Office of Education

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<sup>11</sup> Riverside County Office of Education, Letter to Riverside County Presiding Judge, Honorable Judith C. Clark, August 17, 2023. URL is located at

[https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/County\\_Superintendent\\_respons\\_081723.pdf](https://rivco.org/sites/g/files/aldnop116/files/Past%20Reports%20%26%20Responses/2022-2023/County_Superintendent_respons_081723.pdf). Accessed April 15, 2024.

<sup>12</sup> Riverside County Board of Supervisors, Board Agenda Item 3.28, October 3, 2023. URL is located at [https://media.rivcocob.org/proceeds/2023/p2023\\_10\\_03.htm](https://media.rivcocob.org/proceeds/2023/p2023_10_03.htm). Accessed April 15, 2024.

**Appendix 1**

**Report 1: "You Call 9-1-1: Then What? Riverside County hospital emergency department delays may impact your care"**

**Summary:**

Riverside County Board of Supervisors responded to the 9-1-1 grand jury report within the time frame established in law. The Board also responded to grand jury 9-1-1 report findings and recommendations as prescribed in law.

**Key**

- Agree (A)
- Partially or Wholly Disagree (D)
- Implemented (I)
- Needs Further Analysis (NFA)
- Will Be Implemented (WBI)
- Will Not Be Implemented (WNBI)

**Findings**

	F1	F2	F3	F4
Riverside County Board of Supervisors	D	A	A	A
Riverside County Fire Department	D	A	A	A
Riverside County Emergency Management Department/Emergency Medical System	D	A	A	A

**Recommendations**

	R1	R2	R3
Riverside County Board of Supervisors	NFA	I	WNBI
Riverside County Fire Department	NFA	I	WNBI
Riverside County Emergency Management Department/Emergency Medical System	NFA	I	WNBI



Appendix 2

Report 2: "County of Riverside Risk Associated with the Lack of Vendor Management"

Summary:

\*The Riverside County Board of Supervisors (Board) responded to the grand jury vendor management report within the time frame established in law. The Board responded to the vendor management report findings and recommendations within the options prescribed in law.

\* Riverside County Auditor-Controller (AC) responded to the grand jury vendor management report 56 days late. However, when the AC did respond to the grand jury vendor management report, his responses to findings and recommendations were within the options prescribed in law.

Key

Agree (A)

Partially or Wholly Disagree (D)

Implemented (I)

Needs Further Analysis (NFA)

Will Be Implemented (WBI)

Will Not Be Implemented (WNB)

Findings

	F1	F2	F3	F4	F5	F6	F7
Riverside County Board of Supervisors	D	D	D	A	D	D	D
Riverside County Auditor-Controller							D

Recommendations

	R1	R2	R3	R4	R5	R6	R7
Riverside County Board of Supervisors	NFA	NFA	I	I	I	WBI	I
Riverside County Auditor-Controller			I			I	I



Appendix 3

Report 3: "Suicide: A Tragedy Affecting All of Us – Riverside County Data & Local Resources"

Summary:

\*Riverside County Board of Supervisors (Board) responded to the grand jury suicide report four days late. The Board responded by combining independent department responses into one overall Board response. Board responses to the grand jury report findings and recommendations were within the options prescribed in law.

\* Riverside County Office of Education (RCOE) responded to the grand jury report on time. RCOE responded to grand jury suicide report findings and recommendations were within the options prescribed in law.

Key
Agree (A)
Partially or Wholly Disagree (D)
Implemented (I)
Needs Further Analysis (NFA)
Will Be Implemented (WBI)
Will Not Be Implemented (WNBI)

Findings

Departments Governed by the County Board of Supervisors	F1	F2	F3	F4	F5	F6	F7	F8
Housing Authority of the County of Riverside		PD	A		A			
Riverside County Office on Aging		A	A				A	
Riverside University Health System, Behavioral Health		A	A	A			PD	PD
Riverside County Department of Veterans' Services		A	A	A		A		
Riverside County Epidemiology Program Evaluation	PD							
Riverside University Health System, Behavioral Health Commission		A	A				PD	PD
Riverside County Office of Education				A				

Recommendations

Departments Governed by the County Board of Supervisors	R1	R2	R3	R4	R5	R6	R7
Housing Authority of the County of Riverside		WBI	I	NFA			
Riverside County Office on Aging		WBI	WBI	NFA		NFA	
Riverside University Health System, Behavioral Health		I	I	I	I	I	I
Riverside County Department of Veterans' Services		I	I	I		I	
Riverside County Epidemiology Program Evaluation	I						
Behavioral Health Commission		I	I	I	I	I	
Riverside County Office of Education							A